FILED

'	Regional Counsel 202.III 16 AMII: I	10
2	U.S. EPA, REGION IX REGIONAL HEARING CLER	RK
3	U.S. Environmental Protection Agency	
4	Region IX 75 Hawthorne Street	
5	San Francisco, CA 94105 (415)972-3928	
6		
7	UNITED STATES ENVIRONMENTAL PROTECTION AGENCY	
8	REGION IX	
9		
10	Docket No. IN THE MATTER OF:) RCRA-09-2012-0010	
11	CALPINE CCFC GP, INC., and	
12	CALPINE CONSTRUCTION FINANCE) CONSENT AGREEMENT COMPANY, L.P., AND	
13) FINAL ORDER Respondents.) PURSUANT TO 40 C.F.R.	
14	SECTIONS 22.13 and 22.18	
15	CONSENT AGREEMENT	
16	Complainant, the United States Environmental Protection Agency, Region IX	
17	("Complainant" or "EPA"), and Respondents, Calpine CCFC GP, Inc., and Calpine Construction	
18	Finance Company, L.P., ("Respondents"), the parties herein, having agreed that settlement of this	
19	matter is in the public interest and that entry of this Consent Agreement and Final Order,	
20	pursuant to 40 C.F.R. Sections 22.13 and 22.18, ("CA/FO"), without further litigation is the most	
21	appropriate means of resolving this matter;	
22	NOW, THEREFORE, Complainant and Respondents hereby agree as follows:	
23	A. <u>PRELIMINARY STATEMENT</u>	
24	1. This is a civil administrative enforcement action instituted pursuant to Section 3008(a)(1)	
25	of the Resource Conservation and Recovery Act ("RCRA"), as amended, 42 U.S.C.	
26	§ 6928(a)(1), and the Consolidated Rules of Practice Governing the Administrative	
27		
28	CA/FO Calpine - Sutter Energy Facility 1	

Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits ("Consolidated Rules"), 40 C.F.R. Part 22. Complainant is the United States

Environmental Protection Agency, Region IX. Respondent Calpine Construction Finance
Company, L.P., is a limited partnership organized under the laws of the State of
Delaware. Respondent Calpine CCFC GP, Inc., is a corporation organized under the laws
of the State of Delaware, and the general partner for Respondent Calpine Construction
Finance Company, L.P.

- At the time of the violations alleged, Respondents were managing hazardous waste at the Sutter Energy Center facility located in Yuba City, California, EPA Identification Number CAR 000 207 746 (hereinafter referred to as the "Facility").
- 3. This CA/FO, pursuant to 40 C.F.R. §§ 22.13(b) and 22.18(b), simultaneously commences and concludes this proceeding, wherein EPA alleges that Respondents managed hazardous waste in violation of the RCRA Hazardous Waste Management requirements, 42 U.S.C. §§ 6921 6939e, the implementing regulations, and state regulations adopted pursuant to the federally authorized California hazardous waste management program.
- 4. EPA is enforcing California hazardous waste management program requirements as approved and authorized by the United States.
- 5. On August 1, 1992, the State of California received authorization to administer the hazardous waste management program in lieu of the federal program pursuant to Section 3006 of RCRA, 42 U.S.C. § 6926, and 40 C.F.R. Part 271. This authorization was updated on September 26, 2001 (see 66 Fed. Reg. 49118, September 26, 2001) and October 7, 2011 (see 76 Fed. Reg. 62303, October 7, 2011). The authorized program is established pursuant to the Hazardous Waste Control Law, Chapter 6.5 of Division 20 of the California Health and Safety Code ("H&SC"), and the regulations promulgated thereunder at Title 22, Division 4.5 of the California Code of Regulations, 22 C.C.R. §§ 66001 et seq. The State of California has been authorized for all the regulations

Citations in this CA/FO are to California hazardous waste management program requirements, followed by the corresponding federal citations provided in brackets.

GENERAL ALLEGATIONS

- Each Respondent is, and at all times referred to herein was, a "person" as defined in 22 C.C.R. § 66260.10 [see also 40 C.F.R. § 260.10].
- 8. Each Respondent was the "owner" or "operator" of a facility as defined in 22 C.C.R. § 66260.10 [see also 40 C.F.R. § 260.10] at the time of the violations alleged.
- Each Respondent was a "generator" of "hazardous waste" as defined in 22 C.C.R. 9. § 66260.10 [see also 40 C.F.R. § 260.10] at the time of the violations alleged.
- Each Respondent was engaged in the "storage" of "hazardous waste" as defined in 22 10. C.C.R. § 66260.10 [see also 40 C.F.R. § 260.10] at the time of the violations alleged.
- 11. At the Facility, each Respondent generated and accumulated materials that are "wastes" as defined in 22 C.C.R. §§ 66260.10 and 66261.2 [see also 40 C.F.R. §§ 260.10 and 261.2 for definition of "solid waste"].
- 12. At the Facility, each Respondent generated and accumulated "hazardous waste" as defined in H&SC § 25117 and 22 C.C.R. §§ 66260.10 and 66261.3 [see also RCRA Section 1004(5), 42 U.S.C. 6903(5), and 40 C.F.R. §§ 260.10 and 261.3].
- 19 13. Each Respondent generated and stored waste salt cake containing arsenic (D004).
- 14. Each Respondent is a large quantity generator ("LQG") of hazardous waste. 20
- 15. 22 C.C.R. § 66270.1(c) [see also 40 C.F.R. § 270.1(c)] requires that owners and operators 21

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All citations to the "C.C.R." refer to Division 4.5 of Title 22 of the current California Code of Regulations. EPA is enforcing the California hazardous waste management program requirements as approved and authorized by the United States on August 1, 1992 (see 57 FR 32726, July 23, 1992) and the Final Authorization of Revisions to the Hazardous Waste Management Program as approved and authorized by the United States on September 26, 2001 (see 66 FR 49118, September 26, 2001). Citations to the federal regulations are included for

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informational purposes.

16.

of a RCRA hazardous waste treatment, storage or disposal facility must have a permit.

- 22 C.C.R.§ 66262.34 [see also 40 C.F.R. § 262.34] provides that generators of hazardous waste may accumulate hazardous waste onsite for a limited period of time, without a permit or grant of interim status, provided the generator complies with the requirements which are set forth or referenced by 22 C.C.R. § 66262.34 [see also 40 C.F.R. § 262.34].
- 17. EPA alleges that failure to comply with the time limits or any of the requirements set forth in or referenced by 22 C.C.R. § 66262.34 [see also 40 C.F.R. § 262.34] subjects the generator to the permitting requirements of 22 C.C.R.§ 66270.1(c) [see also 40 C.F.R. § 270.1].
- 18. On July 31, 2009, EPA conducted a RCRA Compliance Evaluation Inspection ("CEI") at the Facility.
- 19. Based upon the findings EPA made during the inspection and additional information obtained subsequent to the inspection, EPA alleges that each Respondent violated the RCRA Hazardous Waste Management requirements, 42 U.S.C. §§ 6921 6939e, and the implementing regulations, and the federally authorized California hazardous waste management program, 22 C.C.R. Division 4.5, and the implementing regulations, at the Facility.
- 20. Specifically, EPA alleges that each Respondent failed to maintain and operate the Facility to minimize the possibility of a release of hazardous waste or hazardous waste constituents to air, soil or surface water in violation of 22 C.C.R. §§ 66265.31.
- 21. Under Section 3006 of RCRA, 42 U.S.C. § 6926, violations of the State of California's authorized RCRA Hazardous Waste Management Program are federally enforceable.
 Respondent is therefore subject to the powers vested in the EPA Administrator by Section 3008 of RCRA, 42 U.S.C. § 6928.
- 22. Section 3008 of RCRA, 42 U.S.C. § 6928, authorizes the EPA Administrator to issue orders assessing a civil penalty for any past or current violation, or requiring compliance

- immediately or within a specified time for violation of any requirement of Subtitle C of RCRA, Sections 3001 - 3023 of RCRA, 42 U.S.C. §§ 6921 - 6939e.
- Section 3008(a)(2) of RCRA, 42 U.S.C. § 6928(a)(2), provides that when a violation of Subtitle C of RCRA occurs in a state which has been authorized under Section 3006 of RCRA, 42 U.S.C. § 6926, the Administrator must notify an authorized state prior to issuing an order under Section 3008 of RCRA in that state. EPA notified the State of California as required by Section 3008(a)(2) of RCRA, 42 U.S.C. § 6928(a)(2).
- The Administrator has delegated the authority under Section 3008 of RCRA to the EPA Regional Administrator for Region IX, who has redelegated this authority to the Director of the Waste Management Division.

ALLEGED VIOLATIONS

COUNT I

(Failure to Minimize Release of Hazardous Waste)

- Paragraphs 1 through 24 above are incorporated herein by this reference as if they were set forth here in their entirety.
- 22 C.C.R. § 66262.34(a) [see also 40 C.F.R. § 262.34(a)] provides that generators of hazardous waste may accumulate hazardous waste onsite for up to 90 days, without a permit or grant of interim status.
- 22 C.C.R. §66262.34(a)(4) [see also 40 C.F.R. §262.34(a)(4)] requires that large and small quantity generators who accumulate hazardous waste onsite without a permit or grant of interim status comply with the requirements of 22 C.C.R. § 66265.31 [see also 40 C.F.R. § 265.31].
- 28. 22 C.C.R. § 66265.31 [see also 40 C.F.R. § 265.31] requires that all hazardous waste facilities be maintained and operated to minimize the possibility of a release of hazardous waste or hazardous waste constituents to air, soil or surface water.

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DOLLARS (\$13,500) as the civil penalty for the violations alleged herein. The proposed

penalty is consistent with the "RCRA Civil Penalty Policy," dated June 2003, as adjusted

by the Debt Collection Improvement Act.

E. ADMISSIONS AND WAIVERS

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- 36. For the purposes of this proceeding, each Respondent admits to the jurisdictional allegations set forth in Sections A and B of this CA/FO. Each Respondent consents to and agrees not to contest EPA's jurisdiction and authority to enter into and issue this CA/FO and to enforce its terms. Further, neither Respondent will contest EPA's jurisdiction and authority to compel compliance with this CA/FO in any enforcement proceedings, either administrative or judicial, or to impose sanctions for violations of this CA/FO.
- 37. Neither Respondent admits nor denies any allegations of fact or law set forth in Section C of this CA/FO. Each Respondent hereby waives any rights Respondent may have to contest the allegations set forth in this CA/FO, waives any rights Respondent may have to a hearing on any issue relating to the factual allegations or legal conclusions set forth in this CA/FO, including without limitation a hearing pursuant to Section 3008(b) of RCRA, 42 U.S.C. § 6928(b), and hereby consents to the issuance of this CA/FO without adjudication. In addition, each Respondent hereby waives any rights Respondent may have to appeal the Final Order attached to this Consent Agreement and made part of this CA/FO.

F. PARTIES BOUND

38. This CA/FO shall apply to and be binding upon each Respondent and its agents, successors and assigns and upon all persons acting under or for Respondent, until such time as the civil penalty required under Section D has been paid in accordance with Section G, all compliance tasks have been completed, and any delays in performance and/or stipulated penalties have been resolved. At such time as those matters are concluded, this CA/FO shall terminate and constitute full settlement of the civil

- 39. No change in ownership or corporate, partnership or legal status relating to the Facility will in any way alter any Respondent's obligations and responsibilities under this CA/FO.
- 40. The undersigned representative of each Respondent hereby certifies that he is fully authorized by Respondent to enter into this CA/FO, to execute and to legally bind each Respondent.

7 G. COMPLIANCE TASKS

41. No additional corrective measures or compliance tasks are required to address the violation alleged in this CA/FO.

H. PAYMENT OF CIVIL PENALTY

- 42. Each Respondent hereby consents to the assessment of a civil penalty in the amount of THIRTEEN THOUSAND AND FIVE HUNDRED DOLLARS (\$13,500) in settlement of the civil penalty claims of the United States for the violations of the federally authorized California hazardous waste management program established pursuant to the California Hazardous Waste Control Law, Chapter 6.5 of Division 20 of the California H&SC, and 22 C.C.R. § 66265.31 [see also 40 C.F.R. § 265.31], as alleged in Section C above.
- 43. Respondents shall submit payment of the civil penalty of **THIRTEEN THOUSAND**AND FIVE HUNDRED DOLLARS (\$13,500) within thirty (30) calendar days of the Effective Date of this CA/FO. The Effective Date of this CA/FO is the date that the Final Order contained in this CA/FO, having been approved and issued by either the Regional Judicial Officer or Regional Administrator, is filed.
- 44. Respondents shall submit the payment due under this CA/FO in accordance with one of the options set forth below, and shall reference each Respondent's name and the docket number of this matter:

1	a.	A check sent by regular U.S. Postal Service mail should be made payable to the
2		"Treasurer, United States of America" and addressed to:
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4		US Environmental Protection Agency Fines and Penalties
5		Cincinnati Finance Center PO Box 979077 St. Louis MO 63107 0000
6		St. Louis, MO 63197-9000
7	b.	Wire transfers should be directed to the Federal Reserve Bank of New York as
8		follows:
9		Federal Reserve Bank of New York ABA: 021030004
10		Account Number: 68010727
11		SWIFT address: FRNYUS33 33 Liberty Street
12		New York NY 10045 Field Tag 4200 of the Fedwire message should read:
13		"D 68010727 Environmental Protection Agency".
14	c.	A check sent by overnight mail should be payable to the "Treasurer, United States
15		of America" and addressed to:
16		U.S. Bank 1005 Convention Plaza
17		Mail Station SL-MO-C2GL St. Louis, MO 63101
18		Contact: Natalie Pearson, 314-418-4087
ļ	d.	An On Line Payment Option for payments directly from your bank account or by
19 20		credit/debit card is available through the U.S. Department of Treasury. To use this payment option, access www.pay.gov, enter "sfo 1.1" in the Public Forms search field, open the form, and complete the required fields.
21	Sec al	so, http://www.epa.gov/ocfo/finservices/payment_instructions.htm.
22	45. At the	time payment is so made, a copy of the transmittal form shall be sent to:
23	Regio	nal Hearing Clerk (ORC-1)
24	75 Ha	Environmental Protection Agency - Region IX withorne Street
25		rancisco, CA 94105
26	and	
27		
28	CA (EO) Coleino	Sutter Present Facility 9

Christopher Rollins (WST-3)
Waste Management Division
U.S. Environmental Protection Agency - Region IX
75 Hawthorne Street
San Francisco, CA 94105

- 46. In accordance with the Debt Collection Act of 1982 and U.S. Treasury directive (TFRM 6-8000), the payment must be received within thirty (30) calendar days of the effective date of this CA/FO to avoid additional charges. If payment is not received within thirty (30) calendar days, interest will accrue from the effective date of this CA/FO at the current rate published by the United States Treasury as described at 40 C.F.R. §13.11(a). Additionally, administrative costs for collecting the overdue debt will be assessed monthly and a monthly penalty charge will be assessed at a rate of 6% per annum on any principal amount not paid within ninety (90) calendar days of the due date. *See* 40 C.F.R. §13.11(b) and (c). Furthermore, Respondents will be liable for stipulated penalties as set forth below for any payment not received by its due date.
- 47. The penalties specified in this CA/FO shall represent civil penalties assessed by EPA and shall not be deducted by Respondent or any other person or entity for federal, state, or local taxation purposes.

I. DELAY IN PERFORMANCE AND STIPULATED PENALTIES

- 48. In addition to the interest and per annum penalties described above, in the event that Respondents fail to pay the full amount of the penalty within the time specified in Section G, Respondents agree to pay Complainant a stipulated penalty in the amount of up to TEN THOUSAND DOLLARS (\$10,000.00) for each day the default continues.
- 49. All penalties shall begin to accrue on the date that performance is due or a violation occurs, and shall continue to accrue through the final day of correction of the noncompliance. Nothing herein shall prevent the simultaneous accrual of separate penalties for separate violations.

l	50.	All penalties owed to EPA under this Section shall be due within thirty (30) days of
2		receipt of a notification of noncompliance. Such notification shall describe the
3		noncompliance and shall indicate the amount of penaltics due. Interest at the current rate
4		published by the United States Treasury, as described at 40 C.F.R. § 13.11, shall begin to
5		accrue on the unpaid balance at the end of the thirty-day period.
6	51.	All penalties under this Section shall be made payable by certified or cashier's check to
7		"Treasurer of the United States" and shall be remitted to:
8 9 10		US Environmental Protection Agency Fines and Penalties Cincinnati Finance Center PO Box 979077 St. Louis, MO 63197-9000
11	52.	All payments shall indicate the name of the Facility, any EPA identification number of
12		the Facility, Respondent's name and address, and the EPA docket number of this action.
13		At the time payment is made, Respondents shall send a copy of the payment transmittal
14		to:
15 16 17		Christopher Rollins (WST-3) Waste Management Division U.S. Environmental Protection Agency - Region IX 75 Hawthorne Street San Francisco, CA 94105
18	53.	The payment of stipulated penalties shall not alter in any way Respondents' obligation to
19		complete the performance required hereunder.
20	54.	The stipulated penalties set forth in this Section do not preclude EPA from pursuing any
21		other remedies or sanctions which may be available to EPA by reason of any
22		Respondent's failure to comply with any of the requirements of this CA/FO.
23	J.	CERTIFICATION OF COMPLIANCE
24	55.	Upon signing this CA/FO, each Respondent certifies under penalty of law to EPA that the
25		Respondent has fully complied with the requirements of the federally authorized
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California hazardous waste management program, including 22 C.C.R. § 66265.31 [see also 40 C.F.R. § 265.31], that formed the basis for the violations alleged in this CA/FO.

56. This certification of compliance is based upon true, accurate, and complete information which the signatory can verify personally or regarding which the signatory has inquired of the person or persons directly responsible for gathering the information.

K. RESERVATION OF RIGHTS

- 57. EPA expressly reserves all rights and defenses that it may have.
- 58. Except as otherwise set forth above in paragraph 38, EPA hereby reserves all of its statutory and regulatory powers, authorities, rights and remedies, both legal and equitable, including the right to require that each Respondent perform tasks in addition to those required by this CA/FO. EPA further reserves all of its statutory and regulatory powers, authorities, rights and remedies, both legal and equitable, which may pertain to any Respondent's failure to comply with any of the requirements of this CA/FO, including without limitation, the assessment of penalties under Section 3008(c) of RCRA, 42 U.S.C. § 6928(c).
- 59. Except as otherwise set forth above in paragraph 38, this CA/FO shall not be construed as a covenant not to sue, release, waiver or limitation of any rights, remedies, powers or authorities, civil or criminal, which EPA has under RCRA, the Comprehensive Environmental Response, Compensation and Liability Act of 1980, as amended, or any other statutory, regulatory or common law enforcement authority of the United States.
- 60. Compliance by Respondents with the terms of this CA/FO shall not relieve any Respondent of its obligations to comply with any applicable local, state, or federal laws and regulations.
- 61. The entry of this CA/FO and Respondents' consent to comply shall not limit or otherwise preclude EPA from taking additional enforcement actions should EPA determine that

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MISCELLANEOUS 16 M.

this CA/FO.

OTHER CLAIMS

17 64.

18 and each Respondent.

proceeding.

interpretation of this CA/FO.

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23 N. **EFFECTIVE DATE**

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In accordance with 40 C.F.R. §§ 22.18(b)(3) and 22.31(b), this CA/FO shall be effective 67. on the date that the Final Order contained in this CA/FO, having been approved and

such actions are warranted except as they relate to Respondents' liability for federal civil

This CA/FO is not intended to be nor shall it be construed as a permit. This CA/FO does

local, state, or federal permits. Compliance by Respondents with the terms of this CA/FO

not relieve any Respondent of any obligation to obtain and comply with any applicable

shall not relieve any Respondent of any obligations to comply with RCRA or any other

Nothing in this CA/FO shall constitute or he construed as a release from any other claim,

cause of action or demand in law or equity by or against any person, firm, partnership,

entity or corporation for any liability it may have arising out of or relating in any way to

the generation, storage, treatment, handling, transportation, release, or disposal of any

This CA/FO may be amended or modified only by written agreement executed by EPA

The headings in this CA/FO are for convenience of reference only and shall not affect

Each party shall bear its own attorneys' fees, costs, and disbursements incurred in this

hazardous constituents, hazardous substances, hazardous wastes, pollutants, or

applicable local, state, or federal laws and regulations.

contaminants found at, taken to, or taken from the Facility.

penalties for the specific alleged violation and facts as set forth in Sections B and C of

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1	issued by either the Regional Judicial Officer or Regional Administrator, is filed.
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3	IT IS SO AGREED,
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5	For Respondent CALPINE CCFC GP, INC.
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7	6/21/2012 Whadle Mill
8	Date W. Thaddeus Miller
9	Chief Legal Officer Calpine CCFC GP, Inc.
10	
11	For Respondent CALPINE CONSTRUCTION FINANCE COMPANY, L.P.
12	
13	6/21/2012 Whadden Hill
14	
15	Date W. Thaddeus Miller Chief Legal Officer
16	Calpine ČCFC GP, Inc., General Partner
17	
18	
19	For Complainant U.S. ENVIRONMENTAL PROTECTION AGENCY, REGION IX
20	
21	7/11/12
22	Date Jeff Scott
23	Director Waste Management Division
24	United States Environmental Protection Agency, Region IX
25	region in
26	
27	
28	CA/FO Calpine - Sutter Energy Facility 14

FINAL ORDER

IT IS HEREBY ORDERED that this Consent Agreement and Final Order ((U.S. EPA Docket

No. RCRA-09-2012-0010) be entered and that Respondents pay a civil penalty in the amount of

THIRTEEN THOUSAND AND FIVE HUNDRED DOLLARS (\$13,500) within thirty (30)

days after the Effective Date of this Consent Agreement and Final Order, in accordance with the

term of this Consent Agreement and Final Order. A copy of the payment transmittal shall be sent

to the EPA Region IX addresses specified in Section G of this Consent Agreement and Final

Order within such 30-day period.

This Final Order shall be effective upon filing.

Date

Steven Jawgiel

Regional Judicial Officer

United States Environmental Protection Agency,

Region IX

CA/FO Calpine - Sutter Energy Facility

CERTIFICATE OF SERVICE

I hereby certify that the original of the foregoing Consent Agreement and Final Order in the matter of Calpine CCFC GP, Inc., and Calpine Construction Finance Company, L.P., has been filed with the Regional Hearing Clerk, Region IX, and that copies have been sent

by Certified Mail, Return Receipt Requested, to:

W. Thaddeus Miller Chief Legal Officer Calpine CCFC GP, Inc. 717 Texas Avenue, Suite 1000 Houston, TX 77002

Certified Mail No.

by Regular Mail to:

Kerry E. Shea Davis Wright Tremaine LLP 505 Montgomery Street, Suite 800 San Francisco, CA 94111-6533

by Hand Delivery to:

Letitia D. Moore Assistant Regional Counsel U.S. Environmental Protection Agency, Region IX 75 Hawthorne Street San Francisco, CA 94105

Regional/Hearing Clerk



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION IX

75 Hawthorne Street San Francisco, CA 94105-3901

Certified Mail No. 7011 1570 0003 5224 1867 Return Receipt Requested

In reply, refer to WST-3

JUL 1 6 2012

Mr. W. Thaddeus Miller Chief Legal Officer Calpine CCFC GP, Inc. 717 Texas Avenue, Ste. 1000 Houston, TX 77002

Re:

Consent Agreement and Final Order In the Matter of Calpine CCFC GP, Inc., and Calpine Construction Finance Company, L.P.

Dear Mr. Miller:

Please find enclosed the final executed Consent Agreement and Final Order (CA/FO) negotiated between the United States Environmental Protection Agency, Region IX (EPA), and Calpine CCFC GP, Inc., and Calpine Construction Finance Company, L.P. (Calpine).

This CA/FO sets out the terms for resolution of the Resource Conservation and Recovery Act (RCRA) administrative civil penalty action against Calpine for alleged violations of hazardous waste management requirements at the Sutter Energy Center facility in Yuba City, California.

Calpine's full compliance with the payment terms of this CA/FO and completion of all tasks in accordance with the terms of this CA/FO will close this case. If you have any questions regarding the RCRA requirements and regulations governing your operations or the rules which govern the proceedings terminated by the enclosed document, please contact Christopher Rollins of my staff at (415) 947-4166, or Letitia Moore, in the Office of Regional Counsel, at (415) 972-3928.

Sincerely,

Jeff Scott, Director

Waste Management Division

Enclosure